



ADMINISTRATION FOR
CHILDREN & FAMILIES

Office of Head Start | 4th Floor – Switzer Memorial Building, 330 C Street SW, Washington DC 20024 eclkc.ohs.acf.hhs.gov

Program Performance Summary Report

To: Board Chairperson

Ms. Liza Seltzer

Board Chairperson

Maternity Care Coalition

2000 Hamilton Street

Philadelphia, PA, 19130-3848

From: Responsible HHS Official

Ms. Ann Linehan

Acting Director, Office of Head Start

Date *3-14-18*

From January 22-26, 2018, the Administration for Children and Families (ACF) conducted a Focus Area Two Monitoring Review of the Maternity Care Coalition, Early Head Start program. This report contains information about the grantee's performance and compliance with the requirements of the Head Start Program Performance Standards or Public Law 110-134, *Improving Head Start for School Readiness Act of 2007*. We would like to thank your governing body, policy council, parents, and staff for their engagement in the review process.

Based on the information gathered during this review, your Head Start program was found to need improvement in one or more areas. The report provides you with detailed information in each area where program performance did not meet one or more applicable Head Start Program Performance standards, laws, regulations and policy requirements and the required timeframes for corrective action. The report also provides you with information on Areas of Concern identified in your program, where applicable.

Please contact your Regional Office for guidance should you have any questions or concerns. Your Regional Office will follow up on the content of this report and can work with you to identify resources to support your program's continuous improvement.

DISTRIBUTION OF THE REPORT

Copies of this report will be distributed to the following recipients:

Ms. Brenda Hewitt, Regional Program Manager

Ms. Ruth Rosario, Policy Council Chairperson

Ms. JoAnne Fischer, CEO/Executive Director

Ms. Toscha Blalock, Early Head Start Director

STRUCTURE OF THE REPORT

This report provides grantees with an overview of program performance based on information collected during the Focus Area Two Monitoring Review. The report contains the following three sections: Overall Performance Summary; Program Infrastructure, Oversight, and Improvement; and Service Delivery. The report also contains a Glossary of Terms, which can be found on page 3 of this report.

Section I: Overall Performance Summary provides a consolidated view of the status of your program's performance across the four components of Program Infrastructure, Oversight and Improvement areas and the three Service Delivery areas. This section includes a Summary of Findings table, where applicable, to indicate any areas of concern, areas of noncompliance or deficiencies identified during the review.

Section II: Program Infrastructure, Oversight, and Improvement provides information on the effectiveness of your program's management systems, practices and infrastructure. This section of the report focuses on four areas of performance, described as follows:

1. **Program Management** includes an assessment of the program's overall management structure, its system of ongoing compliance oversight and continuous improvement, and its system for hiring, supervising, and developing qualified staff.
2. **Program Governance** includes assessment of the governing body and policy council's active involvement in fulfilling their respective roles and responsibilities and effective oversight of the program.
3. **Financial Management** describes outcomes of the assessment of the grantee's internal controls, financial management systems, fiscal capacity, and practices.
4. **Enrollment, Recruitment, Selection, Eligibility, and Attendance (ERSEA)** indicates program performance in tracking and using attendance data to assist families and staff in supporting and managing attendance issues, and in monitoring compliance with eligibility requirements.

Section III: Service Delivery provides information on your program's performance in delivering quality services to children and families within the following three areas:

1. **Early Education and Child Development Childhood Program Services** include outcomes of the assessment of your program's teaching practices and learning environments, services for children with disabilities and their families, and, where applicable, the delivery of home-based services.
2. **Health Program Services** focus on the assessment of health, mental health, oral health, and nutritional services for children and families, services provided to enrolled pregnant women (where applicable), and the health and safety of the grantee's environments.
3. **Family and Community Engagement Program Services** describe the assessment outcomes of your program's family engagement and support strategies, including the integration of family engagement into all services to support family well-being and promote school readiness.

Glossary of Terms	
Area of Concern	An area for which the agency needs to improve performance. These issues should be discussed with the grantee's Regional Office of Head Start for possible technical assistance.
Area of Noncompliance	An area for which the agency is out of compliance with Federal requirements (including but not limited to the Head Start Act or one or more of the regulations) in one or more area of performance. This status requires a written timeline of correction and possible technical assistance or guidance from the grantee's program specialist. If not corrected within the specified timeline, this status becomes a deficiency.
Deficiency	<p>As defined in the Head Start Act, the term "deficiency" means:</p> <p>(A) a systemic or substantial material failure of an agency in an area of performance that the Secretary determines involves:</p> <ul style="list-style-type: none"> (i) a threat to the health, safety, or civil rights of children or staff; (ii) a denial to parents of the exercise of their full roles and responsibilities related to program operations; (iii) a failure to comply with standards related to early childhood development and health services, family and community partnerships, or program design and management; (iv) the misuse of funds received under this subchapter; (v) loss of legal status (as determined by the Secretary) or financial viability, loss of permits, debarment from receiving Federal grants or contracts, or the improper use of Federal funds; or (vi) failure to meet any other Federal or State requirement that the agency has shown an unwillingness or inability to correct, after notice from the Secretary, within the period specified; <p>(B) systemic or material failure of the governing body of an agency to fully exercise its legal and fiduciary responsibilities; or</p> <p>(C) an unresolved area of noncompliance.</p>

Grantee Information

Head Start Enrollment: Not Applicable
 Early Head Start Enrollment: 313
 Number of Grants: 1
 Early Head Start Director: Ms. Toscha Blalock
 Board Chairperson: Ms. Liza Seltzer
 Policy Council Chairperson: Ms. Ruth Rosario
 Program Specialist: Ms. Denise McConney
 Fiscal Specialist: Mr. Michael Garofalo



Crayon Kids Preschool

Section I. Overall Performance Summary

The summary table provides an overview of your program’s performance in each of the seven core areas of performance subsumed within Program Infrastructure, Oversight, and Improvement and the Service Delivery sections of the report. *Performance Status* is interpreted as follows:

- ✔ Your program has met all requirements assessed within this performance area.
- ✘ Your program has an area of concern or an area of noncompliance in one or more requirements assessed within this performance area; your program has not met all requirements.
- ⓘ Your program has a deficiency in one or more requirements assessed within this area.

Program Performance: Program Infrastructure, Oversight, and Improvement	
Performance Area	Performance Status
Program Management	✔
Program Governance	✔
Financial Management	✔
ERSEA	✔
Program Performance: Service Delivery	
Education and Child Development Program Services	✔
Health Program Services	✘
Family and Community Engagement Program Services	✔

Summary of Findings

Applicable Standards	Grant Number(s)	Timeframe	Compliance Level	Service Area
1302.42(b)(1)(i-ii)(2)	03CH10029	120 days	Area of Noncompliance	Health Program Services
1302.47(b)(2)(i)	03CH10029	Follow up with Regional Office for support	Area of Concern	Health Program Services

Section II: Program Infrastructure, Oversight, and Improvement

This section of the report provides information on your program’s performance in four areas: (1) Program Management; (2) Program Governance; (3) Financial Management; and (4) ERSEA.

1. Program Management

This section describes your program’s performance in providing management, ongoing monitoring, and continuous improvement to achieve program goals and ensure child safety and the delivery of high-quality program services. This section indicates your program’s performance in each of the following areas: program management structure; ongoing oversight and continuous improvement; and staff hiring, supervision, and development.

Program Management Performance Summary

Performance Area	Performance Status
Program management structure	
Ongoing oversight and continuous program improvement	
Staff hiring, supervision, and development	

Performance Area Summary

Program management structure. The monitoring review found your program maintains a program and human resource management structure that provides effective management of all program areas.

Ongoing oversight and continuous program improvement. The monitoring review found your program has implemented a system for collecting, using, and sharing data for ongoing monitoring and continuous program improvement.

Staff hiring, supervision, and development. The monitoring review found your program has implemented a systematic approach to staff hiring, supervision, training, support, and professional development that supports high-quality service delivery.

2. Program Governance

This section indicates your program’s performance in each of the two Program Governance performance areas: governing body and policy council.

Program Governance Performance Summary

Performance Area	Performance Status
Governing body	✓
Policy council	✓

Performance Area Summary

Governing body. The monitoring review found your program’s governing body uses data (e.g., ongoing monitoring, fiscal, school readiness, and other data such as audits, self-assessment, and monthly reports) and leverages its subject matter expertise to participate fully in the program oversight, planning, and monitoring, including annual approval of the operating budget and the safeguarding of funds.

Policy council. The monitoring review found your program’s policy council uses data and leverages its knowledge of the community effectively for ongoing monitoring, continuous improvement, and program oversight, including involvement in budget planning, policies for reimbursement, and participation in policy council activities.

3. Financial Management

This section describes your program’s performance in each of the seven performance areas listed under the Financial Management performance area.

Financial Management Performance Summary

Performance Area	Performance Status
Internal controls	✓
Financial management system	✓
Identifying and mitigating risk	✓
Adequacy of budgeted resources	✓
Budget management	✓
Automated accounting and record keeping system	✓
Delegate agency oversight	Not Applicable

Performance Area Summary

Internal controls. The monitoring review found your program has internal controls that provide effective oversight of all fiduciary areas of responsibility to ensure accomplishment of program objectives.

Financial management system. The monitoring review found your program has a financial management system and accounting and reporting practices that support ongoing fiscal operations, provide supporting documentation necessary to

facilitate effective audits, enable the grantee to remain in compliance with laws, regulations, grant terms and conditions, and ensure payment of allowable program expenses promptly and within the appropriate budget period.

Identifying and mitigating risk. The monitoring review found your program has a process to identify risks and obtain cost-effective insurance for those identified risks, including a system for ensuring the protection of Federal interest in real property purchased with Federal funds.

Adequacy of budgeted resources. The monitoring review found your program has sufficient staffing and resources to promote continuity of care for all children enrolled, allow for sufficient time needed for staff to participate in training and professional development, allow for provision of the full range of services, and ensure that facilities, equipment, and materials remain safe.

Budget management. The monitoring review found your program has a management system that effectively monitors its budget for personnel, compensation, benefits, shared cost, non-Federal share, and indirect and administrative costs.

Automated accounting and record keeping system. The monitoring review found your program maintains an automated accounting and record keeping system adequate for effective oversight.

Delegate agency oversight. Not Applicable

4. ERSEA

The final performance area in Section I, ERSEA, focuses on your program’s performance in eligibility and attendance.

ERSEA Performance Summary

Performance Area	Performance Status
Eligibility	
Attendance	

Performance Area Summary

Eligibility. The monitoring review found your program enrolls children who are categorically eligibility and fall within defined income-eligibility requirements based on Head Start requirements.

Attendance. The monitoring review found your program monitors and uses attendance data to support families in promoting individual child attendance and to inform program improvements where monthly attendance rates indicate systematic attendance issues.

Section III. Service Delivery

This section of the report provides the results of the assessment of your program’s service delivery, including your program’s: (1) Education and Child Development Program Services; (2) Health Program Services; and (3) Family and Community Engagement Program Services.

Each summary table includes information from Section II’s Program Management and Financial Management assessment to provide a comprehensive summary of the assessment of your program’s service delivery. The summary table includes information on how well your program is providing ongoing oversight and continuous

improvement; hiring, supervising, and developing staff; and budgeting adequate resources within the respective education, health, and family and community engagement service areas.

1. Education and Child Development Program Services

This section describes your program’s performance in delivering the following services: teaching practices and learning environments, services for children with disabilities, and home-based program services (where applicable).

Education and Child Development Services Performance Summary

Education and Child Development Service Delivery	
Performance Area	Performance Status
Teaching practices and learning environments	✓
Services for children with disabilities	✓
Home-based services	✓
Program Management*	
Program management structure	✓
Ongoing oversight and continuous improvement of education and child development services	✓
Hiring, supervision, and development of education and child development staff	✓
Financial Management*	
Adequacy of resources for education and child development services	✓

* Program and Financial Management data is only presented in this summary table; no narrative text is provided in the sections that follow. See Section II for narrative description of grantee Program Management and Financial Management performance.

Performance Area Summary

Teaching practices and learning environments. The monitoring review found your program uses a developmentally appropriate research-based curriculum that aligns with the Head Start Early Learning Outcomes Framework and has implemented effective teaching practices and well-organized learning environments that promote progress in children’s development and growth.



Crayon Kids

Services for children with disabilities. The monitoring review found your program fully engages children with disabilities in all aspects of the program, engages families of children with disabilities in their children’s learning and development, and supports families in becoming advocates for services that meet their children’s needs.

Home-based services. The monitoring review found your home-based program provides home visits and group socialization activities that promote secure parent-child relationships and help parents provide high-quality early learning experiences for their children.

2. Health Program Services

This section indicates your program’s performance in delivering the following Health Program services: addressing health status and health needs; oral health and nutrition services; mental health services; services for pregnant women; and maintaining healthy and safe environments.

Health Program Services Performance Summary

Health Program Service Delivery	
Performance Area	Performance Status
Addressing health status and health needs	X
Oral health and nutrition services	✓
Mental health services	✓
Services for pregnant women	✓
Healthy and safe environments	X
Program Management*	
Program management structure	✓
Ongoing oversight and continuous improvement of health program services	✓
Hiring, supervising, and developing health program service staff	✓
Financial Management*	
Adequacy of resources for health program services	✓

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Performance Area Summary

Addressing health status and health needs. The monitoring review assessed whether your program effectively collects, tracks, addresses, and shares information regarding each child’s health status and health needs, including health, mental health, oral health, and nutritional needs.

The review determined the following:

- X Your program does not effectively implement a system for identifying each child’s health status and health needs, including health, mental health, oral health, and nutritional needs.

- ✔ The grantee effectively implements a system of ongoing care to help program staff and parents identify new or recurring developmental, medical, oral or mental health concerns and help parents follow recommended schedules of well-child and oral health care.
- ✔ Your program effectively implements a system for facilitating further diagnostic testing, evaluation and treatment and for tracking referrals, services provided, and follow up plans.

Area of Noncompliance 1302.42(b)(1)(i-ii)(2)

Timeframe for Correction: 120 days

1302.42 Child health status and care. (b) Ensuring up-to-date child health status. (1) Within 90 calendar days after the child first attends the program or, for the home-based program option, receives a home visit, with the exceptions noted in paragraph (b)(3) of this section, a program must: (i) Obtain determinations from health care and oral health care professionals as to whether or not the child is up-to-date on a schedule of age appropriate preventive and primary medical and oral health care, based on: the well-child visits and dental periodicity schedules as prescribed by the Early and Periodic Screening, Diagnosis, and Treatment (EPSDT) program of the Medicaid agency of the state in which they operate, immunization recommendations issued by the Centers for Disease Control and Prevention, and any additional recommendations from the local Health Services Advisory Committee that are based on prevalent community health problems; (ii) Assist parents with making arrangements to bring the child up-to-date as quickly as possible; and, if necessary, directly facilitate provision of health services to bring the child up-to-date with parent consent as described in §1302.41(b)(1). (2) Within 45 calendar days after the child first attends the program or, for the home-based program option, receives a home visit, a program must either obtain or perform evidence-based vision and hearing screenings.

A review of a sample of the grantee's health data noted that 20 children did not have up-to-date dental exam documentation on file; these children had been enrolled for more than 90 days, and per the report, the exams were past due anywhere between 5 to 265 days. Additionally, the reports reviewed indicated 2 children missing health exam documentation, and 7 children missing both hearing and vision screening documentation, some of which were between 4 and 156 days past due.

Despite an extensive health data collection process articulated by the grantee, the monitoring and tracking process used by the program did not ensure all children had received up-to-date health services and screenings. Centers reported using ChildPlus, Well Care Tracker, and Excel to track child health records, however upon review, it was discovered that there were inconsistencies of data in each report, as each system reported a different number of children missing health information. As a result, the health staff was not able to be certain of the number of children who were both missing and meeting program health requirements.

The Health and Safety Coordinators acknowledged some children were missing certain health documents and indicated any follow-up conducted with the families regarding bringing their child's medical requirements up to date could be found in child files. Since the program is not yet using ChildPlus for follow-up notes, the only place where notes could be found, if written, was in the child files. The Health and Safety Coordinators pulled a representative sample of files of children who had health determinations missing, however, case notes for two of the files indicated while a reminder had been sent to the family about needing updated medical records, no follow-up action had been taken to determine whether the families needed additional supports to help secure dental exams for their children.

Oral health and nutrition services. The monitoring review found your program has a system for maintaining and monitoring for effective oral health practices and providing nutrition services that meet the nutritional needs of and accommodate the feeding requirements of each child.

Mental health services. The monitoring review found your program effectively utilizes mental health consultation to support staff, including home visitors, in identifying and meeting children’s mental health and social and emotional needs.

Services for pregnant women. The monitoring review found your program provides and monitors for quality services for enrolled pregnant women to facilitate enrolled pregnant women’s access to health care and provide them with information to support prenatal post-partum maternal and infant health and emotional well-being.

Healthy and safe environments. The monitoring review assessed whether your program has implemented a process for monitoring and maintaining healthy and safe environments.

The review determined the following:

- X** Your program does not have a system of management that ensures that your classrooms, centers and facilities provide healthy and safe environments for all children.

Area of Concern 1302.47(b) (2)(i)

Follow up with Regional Office for support

1302.47 Safety practices. (b) A program must develop and implement a system of management, including ongoing training, oversight, correction and continuous improvement in accordance with §1302.102, that includes policies and practices to ensure all facilities, equipment and materials, background checks, safety training, safety and hygiene practices and administrative safety procedures are adequate to ensure child safety. (2) Equipment and Materials. Indoor and outdoor play equipment, cribs, cots, feeding chairs, strollers, and other equipment used in the care of enrolled children, and as applicable, other equipment and materials meet standards set by the Consumer Product Safety Commission (CPSC) or the American Society for Testing and Materials, International (ASTM). All equipment and materials must at a minimum: (i) Be clean and safe for children’s use and are appropriately disinfected;

The grantee did not ensure all equipment and materials were clean and safe for children’s use. During five center and facility observations, two classrooms at the MCC-South Philadelphia Center had unclean equipment.

Observations in the Young Toddler-1 and Young Toddler-2 classrooms found a number of tables, chairs, and other pieces of furniture with an apparent buildup of dirt. Additionally, the air conditioning vents were observed as having a significant amount dirt and dust.

Teachers conduct daily inspections of indoor and outdoor facilities, and report any cleaning or maintenance needs to either the Director or her assistant; maintenance personnel are then responsible for providing the necessary support to remedy the complaint. However, at the time of these observations, the Health and Safety Coordinator stated teachers had already completed the morning health and safety inspection for the day but had not reported any health and safety issues.

3. Family and Community Engagement Program Services

This section indicates your program’s performance in the following Family and Community Engagement Services: integrating family engagement into all systems and services; creating responsive program environments; and identifying family needs and making progress toward individual family outcomes.

Family and Community Engagement Services Performance Summary

Family and Community Engagement Service Delivery	
Performance Area	Performance Status
Integrating family engagement into all systems and services	✓
Creating responsive program environments	✓
Identifying family needs and making progress toward individual family outcomes	✓
Program Management*	
Program management structure	✓
Ongoing oversight and continuous improvement of family and community engagement services	✓
Hiring, supervising, and developing family and community engagement staff	✓
Financial Management*	
Adequacy of resources for family and community engagement services	✓

* Program and Financial Management data is only presented in this summary table; no narrative text is provided in the sections that follow. See Section II for narrative description of grantee Program Management and Financial Management performance.

Performance Area Summary

Integrating family engagement into all systems and services. The monitoring review found your program integrates family engagement and support strategies into all systems and demonstrates progress in providing quality program services to support family well-being and promote school readiness.

Creating responsive program environments. The monitoring review found your program creates welcoming, culturally, and linguistically responsive program environments.

Identifying family needs and making progress toward individual family outcomes. The monitoring review found your program collaborates with parents to identify strengths and needs and make progress toward individual family outcomes.

--- End of Report ---